

## Auditing Procedures Report

Issued under P.A. 2 of 1968, as amended.

Local Government Type <input type="checkbox"/> City <input type="checkbox"/> Township <input type="checkbox"/> Village <input checked="" type="checkbox"/> Other		Local Government Name <b>ANTRIM COUNTY ROAD COMMISSION</b>	County <b>ANTRIM</b>
Audit Date <b>12/31/05</b>	Opinion Date <b>2/3/06</b>	Date Accountant Report Submitted to State: <b>6/26/06</b>	

We have audited the financial statements of this local unit of government and rendered an opinion on financial statements prepared in accordance with the Statements of the Governmental Accounting Standards Board (GASB) and the *Uniform Reporting Format for Financial Statements for Counties and Local Units of Government in Michigan* by the Michigan Department of Treasury.

We affirm that:


1. We have complied with the *Bulletin for the Audits of Local Units of Government in Michigan* as revised.
2. We are certified public accountants registered to practice in Michigan.

We further affirm the following. "Yes" responses have been disclosed in the financial statements, including the notes, or in the report of comments and recommendations

You must check the applicable box for each item below.

- ☐ Yes ☒ No 1. Certain component units/funds/agencies of the local unit are excluded from the financial statements.
- ☐ Yes ☒ No 2. There are accumulated deficits in one or more of this unit's unreserved fund balances/retained earnings (P.A. 275 of 1980).
- ☒ Yes ☐ No 3. There are instances of non-compliance with the Uniform Accounting and Budgeting Act (P.A. 2 of 1968, as amended).
- ☐ Yes ☒ No 4. The local unit has violated the conditions of either an order issued under the Municipal Finance Act or its requirements, or an order issued under the Emergency Municipal Loan Act.
- ☐ Yes ☒ No 5. The local unit holds deposits/investments which do not comply with statutory requirements. (P.A. 20 of 1943, as amended [MCL 129.91], or P.A. 55 of 1982, as amended [MCL 38.1132]).
- ☐ Yes ☒ No 6. The local unit has been delinquent in distributing tax revenues that were collected for another taxing unit.
- ☐ Yes ☒ No 7. The local unit has violated the Constitutional requirement (Article 9, Section 24) to fund current year earned pension benefits (normal costs) in the current year. If the plan is more than 100% funded and the overfunding credits are more than the normal cost requirement, no contributions are due (paid during the year).
- ☐ Yes ☒ No 8. The local unit uses credit cards and has not adopted an applicable policy as required by P.A. 266 of 1995 (MCL 129.241).
- ☐ Yes ☒ No 9. The local unit has not adopted an investment policy as required by P.A. 196 of 1997 (MCL 129.95).

We have enclosed the following:	Enclosed	To Be Forwarded	Not Required
The letter of comments and recommendations.	✓		
Reports on individual federal financial assistance programs (program audits).			✓
Single Audit Reports (ASLGU).			✓

Certified Public Accountant (Firm Name) <b>THOMAS R. ZICK CPA, P.C.</b>			
Street Address <b>P.O. BOX 149</b>	City <b>LEWISTON</b>	State <b>MI</b>	ZIP <b>49756</b>
Accountant Signature 		Date <b>6/26/06</b>	

ANTRIM COUNTY ROAD COMMISSION  
BASIC FINANCIAL STATEMENTS  
YEAR ENDED DECEMBER 31, 2005

ANTRIM COUNTY  
BOARD OF COUNTY ROAD COMMISSIONERS

Jerome Dobrzelewski  
Commissioner

Jerroll Drenth  
Commissioner

Frederick Hunt  
Commissioner

Burt Thompson  
Engineer/Manager

Dale Farrier  
Office Manager

ANTRIM COUNTY ROAD COMMISSION  
TABLE OF CONTENTS

	<u>PAGE</u>
<b>Independent Auditor's Report</b>	1-2
<b>Management Discussion and Analysis</b>	3-8
<b><u>BASIC FINANCIAL STATEMENTS - GOVERNMENT-WIDE/GOVERNMENTAL FUND FINANCIAL STATEMENTS</u></b>	
Statement of Net Assets	9
Statement of Activities	10
Balance Sheet	11
Reconciliation of the Balance Sheet Fund Balance to the Statement of Net Assets	12
Statement of Revenues, Expenditures and Changes in Fund Balance	13
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balance to the Statement of Activities	14
<b>Notes to Financial Statements</b>	15-24
<b><u>REQUIRED SUPPLEMENTAL INFORMATION</u></b>	
Statement of Revenues and Other Financing Sources Budgetary Comparison Schedule	25
Statement of Expenditures Budgetary Comparison Schedule	26
<b><u>OTHER SUPPLEMENTAL INFORMATION</u></b>	
Analysis of Changes in Fund Balances	27
Analysis of Revenues	28
Analysis of Expenditures	29
<b>Report on Compliance and Internal Control Over Financial Reporting Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards</b>	30-31
<b>Financial Audit Comments</b>	32



**Thomas R. Zick CPA, P.C.**  
CERTIFIED PUBLIC ACCOUNTANT

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## INDEPENDENT AUDITOR'S REPORT

February 3, 2006

Board of County Road Commissioners  
Antrim County  
Mancelona, MI 49659

I have audited the accompanying financial statements of the governmental activities and major fund of the Antrim County Road Commission, a component unit of Antrim County, Michigan, as of and for the year ended December 31, 2005, which collectively comprise the Road Commission's basic financial statements, as listed in the Table of Contents. These financial statements are the responsibility of the Road Commission's management. My responsibility is to express an opinion on these financial statements based on my audit.

I conducted my audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Governmental Auditing Standards, issued by the Comptroller General of the United States. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the component unit financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the component unit financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. I believe that my audit provides a reasonable basis for my opinions.

In my opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and major fund of the Antrim County Road Commission as of December 31, 2005 and the respective changes in financial position where applicable thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As described in Note K, the Antrim County Road Commission has retroactively reported general infrastructure assets, as allowed by provisions of GASB Statement No. 34, Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments, as amended and interpreted as of December 31, 2005.

In accordance with Government Auditing Standards, I have also issued my report dated February 3, 2006, on my consideration of Antrim County Road Commission's internal control over financial reporting and on my tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Governmental Auditing Standards and should be considered in conjunction with this report in considering the results of my audit.

The management's discussion and analysis on pages 3-8 and budgetary comparisons on pages 25 and 26 are not a required part of the basic financial statements, but supplementary information is required by accounting principles generally accepted in the United States of America. I have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplemental information. However, I did not audit the information and express no opinion on it.

My audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Antrim County Road Commission's basic financial statements. Other supplementary information listed in the Table of Contents is presented for purposes of additional analysis and is not a required part of the basic financial statements of the Antrim County Road Commission. The other supplementary information is presented for purposes of additional analysis and has been subjected to the auditing procedures applied in the audit of the basic financial statements, and in my opinion, is fairly stated, in all material respects, in relation to the basic financial statements, taken as a whole.

A handwritten signature in black ink, reading "Thomas R. Zick, CPA P.C." in a cursive style.

Thomas R. Zick CPA, P.C.  
Certified Public Accountant

## **ANTRIM COUNTY ROAD COMMISSION MANAGEMENT'S DISCUSSION AND ANALYSIS**

Our discussion and analysis of Antrim County Road Commission's financial performance provides an overview of the Road Commission's financial activities for the calendar year ended December 31, 2005. This annual report consists of a series of financial statements. The Statement of Net Assets and the Statement of Activities provide information about the activities of the Road Commission and present a longer-term view of the Road Commission's finances. Fund financial statements tell how these services were financed in the short-term, as well as what remains for future spending. Fund financial statements also report the road commission's operations in more detail than a government-wide financial statements.

### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This annual report consists of four parts—management's discussion and analysis (this section), the basic financial statements, required supplementary information, and an additional section that presents the operating fund broken down between primary, local and county funds. The basic financial statements include two types of statements that present different views of the Road Commission:

The first two statements are government-wide financial statements that provide both long-term and short-term information about the Road commission's overall financial status. These statements report information about the Road Commission as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Assets includes all of the government's assets and liabilities. All of the current year's revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid. The two government-wide statements report the Road commission's net assets and how they have changed. "Net assets" is the difference between the assets and liabilities—this is one way to measure the Road Commission's financial health or position.

The remaining statements are fund financial statements that focus on individual funds; reporting the operations in more detail that the government-wide statements.

### **REPORTING THE COMMISSION AS A WHOLE**

#### **Government-Wide Statements**

The Statement of Net Assets and the Statement of Activities report information about the Road Commission, as a whole, and about its activities in a way that helps answer the question of whether the Road commission, as a whole, is better off or worse off as a result of the year's activities. The Statement of Net Assets includes all of the Road Commission's assets and liabilities using the accrual basis of accounting, which is similar to the accounting method used by most private-sector companies. All of the current year's revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid.

The two statements, mentioned above, report the road commission's net assets and how they have changed. The reader can think of the road commission's net assets (the difference between assets and liabilities) as one way to measure the road commission's financial health or financial position. Over time, increases or decreases in the road commission's net assets are one indicator of whether its financial health is improving or deteriorating, respectively. To access the overall health of the road commission you need to consider additional nonfinancial factors such as changes in the county's property tax base, the condition of the road commission's roads, and changes in the law related to the gas taxes and its distribution.

#### **Fund Financial Statements**

The road commission currently has only one fund, the general operations fund. All of the road commission's activities are accounted for in this fund. The general operations fund is a governmental fund type. Our analysis of the road commission's major fund begins on this page. The fund financial statements begin on page 11 and provide detailed information about the major fund.

**ANTRIM COUNTY ROAD COMMISSION  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
(CONTINUED)**

Governmental funds focus on how money flows into and out of this fund and the balances left at year end that are available for spending. This fund is reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the road commission's general governmental operations and the basic service it provides. Governmental fund information helps the reader to determine whether there are more or fewer financial resources that can be spent in the near future to finance the road commission's services. We describe the relationship (or differences) between governmental activities (reported in the Statement of Net Assets and the Statement of Activities) and the governmental fund in a reconciliation following the fund financial statements.

**FINANCIAL ANALYSIS OF THE ROAD COMMISSION AS A WHOLE**

The road commission's net assets increases 5.25% from \$22,754,212 to \$23,948,483 as of December 31, 2005. The net assets are summarized below.

**Net Assets**

Restricted net assets are those net assets that have constraints placed on them by either: a) by creditors, grantors, contributors, or laws or regulations of other governments; b) by law through constitutional provisions or enabling legislation. Enabling legislation authorizes the government to assess, levy, charge or otherwise mandate payment of resources and includes a legally enforceable requirement that those resources be used for only the specific purpose stipulated in the legislation. As such all assets (except for assets invested in capital assets, net of related debt) are considered restricted.

The investment in capital assets, net of related debt, was \$21,497,093 at December 31, 2004 and \$22,589,279 as of December 31, 2005. The increase in net assets is primarily the result of capitalizing infrastructure of \$2,005,841 and equipment. The road commission has retroactively reported infrastructure assets (assets acquired after 1980) this year as permitted by Governmental Accounting Standards Board (GASB) Statement No. 34.

Net assets as of year ended December 31, 2005 and December 31, 2004

	12/31/05	12/31/04	Increase/ (Decrease)
Current and Other Assets	\$ 1,882,635	\$ 1,819,701	\$ 62,934
Capital Assets (Net)	23,204,279	22,307,093	897,186
Total Assets	25,086,914	24,126,794	960,120
Long-Term Debt Outstanding	519,290	556,611	(37,321)
Other Liabilities	619,141	815,971	(196,830)
Total Liabilities	1,138,431	1,372,582	(234,151)
Net Assets			
Invested in Capital Assets Net of Related Debt	22,589,279	21,497,093	1,092,186
Restricted	1,359,204	1,257,119	102,085
Total Net Assets	\$ 23,948,483	\$ 22,754,212	\$ 1,194,271



**ANTRIM COUNTY ROAD COMMISSION  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
(CONTINUED)**

Changes in Net Assets

A summary of changes in net assets follows:

	12/31/05	12/31/04	Increase/ (Decrease)
Revenues			
Licenses and Permits	\$ 43,653	\$ 36,527	\$ 7,126
Federal Grants	220,615	918	219,697
State Grants	3,631,760	3,625,024	6,736
Contributions from Local Units	1,205,105	821,345	383,760
Reimbursements/Miscellaneous	3,115	100	3,015
Charges for Services	640,760	589,314	51,446
Interest and Rents	21,323	12,108	9,215
Gain on Equipment Disposal	30,597	4,000	26,597
Total Program Revenue	<u>5,796,928</u>	<u>5,089,336</u>	<u>707,592</u>
Expenditures			
Public Works	4,590,754	3,811,417	779,337
Interest Expense	11,903	16,132	(4,229)
Total Expenditures	<u>4,602,657</u>	<u>3,827,549</u>	<u>775,108</u>
Increase ( Decrease) in Net Assets	<u>\$ 1,194,271</u>	<u>\$ 1,261,787</u>	<u>\$ (67,516)</u>

The Road Commission's Fund

The road commission's general operations fund is used to control the expenditures of Michigan Transportation Fund monies distributed to the county which are earmarked by law for road and highway purposes.

A summary of changes in the Operating Fund is as follows:

	12/31/05	12/31/04	Increase/ (Decrease)
Revenues			
Licenses and Permits	\$ 43,653	\$ 36,527	\$ 7,126
Federal Grants	220,615	918	219,697
State Grants	3,631,760	3,625,024	6,736
Contributions from Local Units	1,205,105	821,345	383,760
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**ANTRIM COUNTY ROAD COMMISSION  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
(CONTINUED)**

	<u>12/31/05</u>	<u>12/31/04</u>	<u>Increase/ (Decrease)</u>
Expenditures			
Public Works	5,803,401	5,281,980	521,421
Net Capital Outlay	(318,631)	259,958	(578,589)
Debt Service	207,147	199,998	7,149
Total Expenditures	<u>5,691,917</u>	<u>5,741,936</u>	<u>(50,019)</u>
Excess of Revenues Over (Under)			
Expenditures	105,011	(652,600)	757,611
Fund Balance - January 1	<u>1,459,224</u>	<u>2,111,824</u>	<u>(652,600)</u>
Fund Balance - December 31	<u>\$ 1,564,235</u>	<u>\$ 1,459,224</u>	<u>\$ 105,011</u>

**BUDGETARY HIGHLIGHTS**

Prior to the beginning of any year, the road commission's budget is compiled based upon certain assumptions and facts available at that time. During the year, the road commission board acts to amend its budget to reflect changes in these original assumptions, facts and/or economic conditions that were unknown at the time the original budget was compiled. In addition, by policy, the board reviews and authorizes large expenditures when requested throughout the year.

The final amended revenue budget for 2005 was \$240,000 lower than the original budget primarily due to a decrease in Federal projected revenue and increases in State Aid and Township contributions..

The final amended expenditure budget for 2005 was \$348,000 lower than the original budget primarily due to the road commission budgeting for lower expenses in Primary Road Structural Improvements and higher expenses in the other three cost of road categories. The actual expenditures incurred during 2005 were greater than the final amended budget by \$169,717. There were several unfavorable variances in expenditure line items.

**ANTRIM COUNTY ROAD COMMISSION  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
(CONTINUED)**

Capital Assets

As of the respective year ends, the road commission had invested the following in net capital assets including infrastructure as follows:

	12/31/05	12/31/04	Increase/ (Decrease)
Capital assets not being depreciated:			
Land and Improvements	\$ 58,250	\$ 58,250	\$ -
Infrastructure and Land Improvements	10,866,277	10,099,776	766,501
Subtotal	10,924,527	10,158,026	766,501
Capital assets being depreciated:			
Buildings	2,458,542	2,458,542	-
Equipment - Road	5,261,630	5,225,718	35,912
Equipment - Shop	113,687	113,687	-
Equipment - Office	105,311	104,317	994
Equipment - Engineering	46,423	46,423	-
Equipment - Yard & Storage	927,573	927,573	-
Infrastructure - Bridges	1,048,407	757,203	291,204
Infrastructure - Roads	16,099,617	15,151,481	948,136
Subtotal	26,061,190	24,784,944	1,276,246
Total Capital Assets	36,985,717	34,942,970	2,042,747
Total Accumulated Depreciation	13,781,438	12,635,877	1,145,561
Total Net Capital Assets	<u>\$ 23,204,279</u>	<u>\$ 22,307,093</u>	<u>\$ 897,186</u>

Debt related to capital assets – bonds \$ 615,000

The Road Commission capitalized infrastructure and related assets during the current year in the amount of \$2,005,841. The infrastructure recorded, during 2005 will be depreciated in following years. The infrastructure is financed through Federal, State and local contributions

Major capital asset additions included the following by year:

	12/31/05	12/31/04	Increase/ (Decrease)
Building Renovation/Construction-Mancelona Garage	\$ -	\$ 275,219	\$ (275,219)
Various Resurfacing Projects and Related Costs-Infrastructure	2,005,841	1,574,320	431,521
Trucks/Equipment	167,681	485,049	(317,368)
Total Additions	<u>\$ 2,173,522</u>	<u>\$ 2,334,588</u>	<u>\$ (161,066)</u>

There were no installment purchase agreements entered into during 2005. All the equipment was acquired with road commission funds.

**ANTRIM COUNTY ROAD COMMISSION  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
(CONTINUED)**

Debt

At the year end, the road commission had \$615,000 in bonds payable, a decrease of \$195,000. The bonds are payable over a five year period with a final payment due June 1, 2008. Other long-term debt is accrued vacation and sick pay leave.

In 2006, the road commission does not anticipate borrowing or financing any debt related to the acquisition of capital assets.

Economic Factors and Next Year's Budget

The Board of County Road Commissioners, along with the road commission's fiscal and chief administrative officers, considered many factors when setting the calendar year 2006 budget. These factors included the economy, township contributions, interest rates and various others. We are projecting a minor increase in revenues for 2006 primarily due to Federal project revenue. The MTF funds are starting the 2006 year down from the prior year due to less gas tax being collected at the State level. Budget adjustments may be necessary during 2006 if this trend continues. Fuel prices could also negatively affect our 2006 results.

This financial report is designed to provide the public, citizens and other interested parties a general overview of the road commission's finances and to show the road commission's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact the Antrim County Road Commission's administrative offices at 319 E. Lincoln St., Mancelona, MI 49659.

ANTRIM COUNTY ROAD COMMISSION  
STATEMENT OF NET ASSETS  
DECEMBER 31, 2005

ASSETS

Cash demand and time deposits	\$ 576,779
Investments	118,000
Accounts receivable:	
Michigan Transportation Fund	496,703
State - Other	108,112
Due on County Road Agreements	2,354
Sundry Accounts	45,217
Inventories	
Road Materials	415,403
Equipment Parts and Materials	90,604
Prepaid expenses	29,463
Capital Assets (Net of Accumulated Depreciation)	<u>23,204,279</u>
 TOTAL ASSETS	 <u><u>\$ 25,086,914</u></u>

LIABILITIES

Current Liabilities	
Account payable	\$ 43,145
Accrued liabilities	24,768
Advances from governmental units	198,061
Deferred revenue - Forest Road Funds	53,316
Bonds payable	200,000
Noncurrent liabilities:	
Bonds payable	415,000
Vested employee benefits payable	<u>204,141</u>
 TOTAL LIABILITIES	 <u><u>1,138,431</u></u>

NET ASSETS

Invested in capital assets, net of related debt	22,589,279
Restricted for County Roads	<u>1,359,204</u>
 TOTAL NET ASSETS	 <u><u>\$ 23,948,483</u></u>

See Notes to Financial Statements

ANTRIM COUNTY ROAD COMMISSION  
STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED DECEMBER 31, 2005

Program Expenses	
Primary Road Maintenance	\$ 1,414,428
Local Road Maintenance	2,078,348
Net Equipment Expense	126,057
Net Administrative Expense	333,266
State Trunkline Maintenance	605,929
State Trunkline Non-Maintenance	29,556
Compensated Absences	3,170
Interest Expense	<u>11,903</u>
Total Program Expenses	<u>4,602,657</u>
Program Revenue	
License and Permits	43,653
Federal Grants	220,615
State Grants	3,631,760
Contributions From Local Units/Other	1,205,105
Charges for Services	640,760
Reimbursements/Miscellaneous	<u>3,115</u>
Total Program Revenue	<u>5,745,008</u>
Net Program Revenue	<u>1,142,351</u>
General Revenue	
Gain on Equipment Disposal	30,597
Investment Income	<u>21,323</u>
Total General Revenue	<u>51,920</u>
Change in Net Assets	1,194,271
Net Assets	
Beginning of Year - As Adjusted ( Note K)	<u>22,754,212</u>
End of Year	<u><u>\$ 23,948,483</u></u>

See Notes to Financial Statements

ANTRIM COUNTY ROAD COMMISSION  
STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED DECEMBER 31, 2005

Program Expenses	
Primary Road Maintenance	\$ 1,414,428
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Net Administrative Expense	333,266
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Total Program Revenue	<u>5,745,008</u>
Net Program Revenue	<u>1,142,351</u>
General Revenue	
Gain on Equipment Disposal	30,597
Investment Income	<u>21,323</u>
Total General Revenue	<u>51,920</u>
Change in Net Assets	1,194,271
Net Assets	
Beginning of Year - As Adjusted ( Note K)	<u>22,754,212</u>
End of Year	<u><u>\$ 23,948,483</u></u>

See Notes to Financial Statements

ANTRIM COUNTY ROAD COMMISSION  
Reconciliation of Fund Balances on the Balance Sheet  
to the Statement of Net Assets  
DECEMBER 31, 2005

Total Governmental Fund Balance	\$1,564,235
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Amounts reported for *governmental activities* in the statement of net assets are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds:

Capital assets at cost	36,985,717
Accumulated depreciation	(13,781,438)

Accrued interest on bonds payable is not included as a liability in the funds	(890)
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Long Term Debt - bonds payable not due and payable in current period and is not reported in the funds	(615,000)
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Vested Employee Benefits Payable are not due and payable in the current period and are not reported in the funds	<u>(204,141)</u>
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Net Assets of Governmental Activities	<u><u>\$23,948,483</u></u>
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ANTRIM COUNTY ROAD COMMISSION  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE  
FOR THE YEAR ENDED DECEMBER 31, 2005

	<u>General Operating Fund</u>
REVENUES	
Licenses and Permits	\$ 43,653
Federal Grants	220,615
State Grants	3,631,760
Contributions From Local Units	1,205,105
Charges for Services	640,760
Interest and Rents	21,323
Other Revenue	<u>33,712</u>
 TOTAL PROGRAM REVENUE	 <u>5,796,928</u>
EXPENDITURES	
Public Works	5,803,401
Net Capital Outlay	(318,631)
Debt Service	<u>207,147</u>
 TOTAL EXPENDITURES	 <u>5,691,917</u>
 EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	 <u>105,011</u>
 FUND BALANCES, BEGINNING OF YEAR	 <u>1,459,224</u>
 FUND BALANCES, END OF YEAR	 <u><u>\$ 1,564,235</u></u>

See Notes to Financial Statements

ANTRIM COUNTY ROAD COMMISSION  
Reconciliation of the Statement of Revenues, Expenditures  
and Changes in Fund Balance of Governmental Funds  
to the Statement of Activities  
FOR THE YEAR ENDED DECEMBER 31, 2005

Net Change in Fund Balances - Total Governmental Funds	\$ 105,011
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Amounts reported for *governmental activities* in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.

Add - Capital Outlay	2,173,522
Deduct - Depreciation Expense	(1,276,336)

Repayment of bond principal is an expenditure in the governmental fund but reduces long-term liabilities in the Statement of Net Assets	195,000
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Vested employee benefits payable do not require the current use of financial resources and are not reported as expenditures in the fund statements

Deduct - increase in vested employee benefits	(3,170)
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Accrued interest on bonded debt does not require the current use of financial resources and is not reported as an expenditure in the fund statement

Deduct - increase in Accrued interest payable	244
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Change in Net Assets	<u><u>\$1,194,271</u></u>
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ANTRIM COUNTY ROAD COMMISSION  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2005

**NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accounting policies of the Antrim County Road Commission conform to accounting principles generally accepted in the United States of America (GAAP) as applicable to governmental units. The following is a summary of the significant accounting policies used by Antrim County road commission.

**REPORTING ENTITY**

The Antrim County Road Commission, which is established pursuant to the County road Law (MCL 224.1), is governed by a 3 member board of county road commissioners appointed by the county board of commissioners. The road commission may not issue debt without the County's approval and property tax levies for road purposes are subject to county board of commissioners' approval.

The criteria established by the governmental Accounting Standards Board (GASB) Statement NO. 14, "The Financial Reporting entity," for determining the reporting entity includes oversight responsibility, fiscal dependency, and whether the financial statements would be misleading if the component unit data were not included. Based on the above criteria, these financial statements present the Antrim County Road Commission, a discretely presented component unit of Antrim County.

The Road Commission Operating Fund is used to control the expenditures of Michigan Transportation Fund monies distributed to the county, which are earmarked by law for street and highway purposes. The board of County road commissioners is responsible for the administration of the Road Commission Operating Fund.

**Basis of Presentation - Government-Wide financial Statements**

The government-wide financial statements (i.e., the Statement of Net Assets and the Statement of Changes in Net Assets) report information on all of the activities of the Antrim County Road commission. There is only one fund reported in the government-wide financial statements.

The Statement of Net Assets presents the road commission's assets and liabilities with the difference being reported as either invested in capital assets, net of related debt or restricted net assets.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: (1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment; and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Items not properly included among program revenues are reported instead as general revenue.

**Basis of Presentation - Fund Financial Statements**

Separate financial statements are provided for the operating fund (governmental fund). The operating fund is an independent fiscal and accounting entity with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance related legal and contractual provisions.

ANTRIM COUNTY ROAD COMMISSION  
NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
DECEMBER 31, 2005

**NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

Measurement focus/Basis of Accounting - Government-Wide Financial Statements

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenue is recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Amounts reported as program revenue include: (1) charges to customer or applicants for goods or services or privileges provided; (2) Michigan transportation funds, State/Federal contracts and township contributions. Internally dedicated resources are reported as general revenue rather than as program revenue.

Measurement Focus/Basis of Accounting-Fund Financial Statements

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenue is recognized as soon as it is both measurable and available. Revenue is considered to be available if it is collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under the accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Michigan transportation funds, grants, permits, township contributions and interest associated with the current fiscal period are all considered to be susceptible to accrual and have been recognized as revenue of the current fiscal period. All other revenue items are considered to be available only when cash is received by the government.

Cash, Cash Equivalents and Investments

Cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with a maturity of three months or less when acquired. Investments are stated at fair value.

Inventories

Inventories are priced at cost as determined on the average unit cost method. Inventory items are charged to road construction and maintenance, equipment repairs and operations, as used.

Prepaid Expenses

Certain payments to vendors reflect costs applicable to future fiscal years and are recorded as prepaid expense in both the government-wide and fund financial statements.

ANTRIM COUNTY ROAD COMMISSION  
NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
DECEMBER 31, 2005

**NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

Capital Assets

Capital assets, which include property, plant, equipment, infrastructure assets (e.g., roads, bridges and similar items), are reported in the operating fund in the government-wide financial statements. Capital assets are defined by Antrim County Road Commission as assets with an initial individual cost of more than \$1,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost of purchase or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

GASB 34 requires major networks and major subsystems of infrastructure assets acquired, donated, constructed, or substantially rehabilitated since fiscal years ending after June 30, 1980 be inventoried and capitalized by the fourth anniversary of the mandated date of adoption of the other provisions of GASB 34. The Antrim County Road Commission has capitalized the current year's infrastructure, as well as the prior year's, as required by GASB 34, and has reported the infrastructure in the statement of net assets. The road commission retroactively capitalized the major infrastructure assets for years prior to 2003 during 2005. The beginning balances for infrastructure have been adjusted to reflect this.

Depreciation

Depreciation is computed on the sum-of-the-years'-digits method for road equipment and straight-line method for all other capital assets. The depreciation rates are designed to amortize the cost of the assets over their estimated useful lives as follows:

Buildings	30 to 50 years	Shop Equipment	10 years
Road Equipment	5 to 8 years	Engineering Equipment	4 to 10 years
Office Equipment	4 to 10 years	Infrastructure - Roads	8 to 30 years
Infrastructure - Bridges	12 to 50 years		

Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the operating fund statement of net assets.

Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

Budgets and Budgetary Accounting - The County Road Commission follows the requirements of the Uniform Budgeting and Accounting Act, Michigan Public Act 621 of 1978, in the preparation and execution of its annual general appropriations act. Any violations are disclosed in audits of the County Road Commission financial statements as required by law. The budgets are amended as appropriate throughout the year and lapse at year end.

ANTRIM COUNTY ROAD COMMISSION  
NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
DECEMBER 31, 2005

**NOTE B - EXCESS EXPENDITURES OVER APPROPRIATIONS**

Public Act 621 of 1978, section 18 (1), as amended, provides that a County Road Commission shall not incur expenditures in excess of amounts appropriated. As presented in the financial statements for the year ended December 31, 2005 the County Road Commission incurred expenditures in certain areas which were in excess of the amounts budgeted as follows:

<u>Function</u>	<u>Total Budget</u>	<u>Amount of Expenditures</u>	<u>Budget Variance</u>
Primary Road:			
Preservation—Structural Improvement	\$ 190,000	\$ 201,635	\$ (11,635)
Maintenance	\$ 975,000	\$ 1,032,103	\$ (57,103)
Local Road:			
Maintenance	\$ 1,540,000	\$ 1,670,649	\$ (130,649)
Structure	\$ -0-	\$ 291,204	\$ (291,204)
State Trunkline Maintenance	\$ 570,000	\$ 605,929	\$ (35,929)
State Trunkline Non-Maintenance	\$ -0-	\$ 29,556	\$ (29,556)
Equipment Expense - Net	\$ 50,000	\$ 126,057	\$ (76,057)
Administrative Expense – Net	\$ 325,000	\$ 333,266	\$ (8,266)

The above line items were spent in excess of its respective budgeted amounts and total expenditures exceeded the total budgeted amount by \$169,717.

**NOTE C - CASH AND INVESTMENTS**

The balance sheet accounts and types of cash items are presented below:

<u>Balance Sheet Accounts</u>	<u>Amount</u>	<u>Cash Items</u>	<u>Amount</u>
Imprest cash	\$ 100	Imprest cash	\$ 100
Cash demand and time deposits	576,580	Savings and checking	
Investments	117,999	accounts	576,580
		Investments	117,999
Total	<u>\$ 694,779</u>		<u>\$ 694,779</u>

**DEPOSITS** - At year-end the carrying amount of the road account deposits was \$576,580 and the bank balance was \$690,954. These funds are 35.58% insured by the Federal Deposit Insurance Corporation.

**Investments** - Act 217, PA 1982, authorized the commission to deposit and invest in the following:

- (a) bonds and other direct obligations of the United States or its agencies
- (b) certificates of deposit, savings accounts, deposit accounts, or depository receipts of federally insured banks, insured savings and loan associations or credit unions insured by the National Credit Union Administration that are eligible to be depository of surplus money belonging to the State under Section 5 or 6 of Act 105, PA 1855, as amended (MCL 21.145 and 21.146)
- (c) commercial paper rated at time of purchase within the three highest classifications established by not less than two standard rating services. Maturity cannot be more than 270 days after purchase and not more than 50 percent of any fund may be invested in commercial paper at any time
- (d) United States government or Federal agency obligation repurchase agreements

ANTRIM COUNTY ROAD COMMISSION  
NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
DECEMBER 31, 2005

**NOTE C - CASH AND INVESTMENTS (CONTINUED)**

- (e) bankers' acceptance of United States banks
- (f) mutual funds composed of investments which are legal for direct investments by local units of government in Michigan.

The following investments are considered mutual or trust funds:

	<u>Carrying Value</u>	<u>Market Value</u>
Investments held by:		
Merrill Lynch Governmental Securities Fund	\$ 117,999	\$ 117,999
	<u>\$ 117,999</u>	<u>\$ 117,999</u>

The above investments were the road commission's share of investment pools which were made up of U.S. Treasury, Agencies, and instrumentalities, commercial paper, banker's acceptances, repurchase agreements and reverse repurchase agreements which were not in the name of the Commission. These are considered investment pools and are not required to be categorized as to investment risk. They are uninsured investments.

The Road Commission has adopted the County's investment policy, which is in accordance with the provisions of Public Act 196 of 1997.

Interest Rate Risk – The Commission does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit Risk – State law limits investments in commercial paper, corporate bonds, and mutual bond funds to the top two ratings issued by nationally recognized statistical rating organizations. The Commission has no investment policy that would further limit its investment choices.

Custodial Deposit Credit Risk – custodial deposit credit risk is the risk that in the event of a bank failure, the Commission's deposits may not be returned. State law does not require and the Commission does not have a policy for deposit custodial credit risk. As of year end \$445,091 of the Commission's bank balance of \$690,954 was exposed to credit risk because it was uninsured and uncollateralized.

**NOTE D - STATE EQUIPMENT PURCHASE ADVANCE/STATE HIGHWAY MAINTENANCE ADVANCE**

State equipment purchase advance is determined by a formula applied to the book value of equipment of the previous fiscal year. This amount is adjusted each fiscal year in accordance with the formula and would be refunded to the State Department of Transportation upon termination of the State Highway Maintenance Contract. At December 31, 2005 the amount was \$150,510.

During 2005 the State had advanced \$45,551 on the routine maintenance agreement which would be refunded to the State Department of Transportation upon termination of the contract.

**NOTE E - FEDERAL REVENUE/EXPENDITURES**

All Federal dollars recorded by the Antrim County Road Commission in 2005 were for projects controlled by the Michigan Department of Transportation. Federal compliance testing of these funds will be included in the audit of MDOT and not at the local road commission level. No A-133 Single audit is required for the Antrim County Road Commission.

ANTRIM COUNTY ROAD COMMISSION  
NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
DECEMBER 31, 2005

**NOTE F - CAPITAL ASSETS**

The following is a summary of changes in the capital assets:

	Balance 1/1/05	Additions	Disposals	Balance 12/31/05
Capital assets not being depreciated:				
Land	\$ 58,250	\$ -	\$ -	\$ 58,250
Infrastructure and Land Improvements	10,099,776	766,501		10,866,277
	10,158,026	766,501	-	10,924,527
Capital assets being depreciated:				
Buildings	2,458,542		-	2,458,542
Equipment - Road	5,225,718	166,687	130,775	5,261,630
Equipment - Shop	113,687	-	-	113,687
Equipment - Office	104,317	994	-	105,311
Equipment - Engineering	46,423	-	-	46,423
Equipment - Yard & Storage	927,573	-	-	927,573
Infrastructure - Bridges	757,203	291,204	-	1,048,407
Infrastructure - Roads	15,151,481	948,136	-	16,099,617
Subtotal	24,784,944	1,407,021	130,775	26,061,190
Accumulated Depreciation:				
Buildings	590,682	60,530	-	651,212
Equipment - Road	4,251,822	366,071	130,775	4,487,118
Equipment - Shop	93,800	6,283	-	100,083
Equipment - Office	84,176	6,322	-	90,498
Equipment - Engineering	41,124	1,995	-	43,119
Equipment - Yard & Storage	705,932	45,111	-	751,043
Infrastructure - Bridges	418,182	23,190	-	441,372
Infrastructure - Roads	6,450,159	766,834	-	7,216,993
Subtotal	12,635,877	1,276,336	130,775	13,781,438
Net Capital Assets Being Depreciated	12,149,067	130,685	-	12,279,752
Total Net Capital Assets	\$ 22,307,093	\$ 897,186	\$ -	\$ 23,204,279

Depreciation expense was charged to operations as follows:

Primary	\$ 382,325
Local	407,699
Equipment	477,992
Administration	8,317
	<u>\$ 1,276,333</u>



ANTRIM COUNTY ROAD COMMISSION  
NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
DECEMBER 31, 2005

**NOTE G- POST EMPLOYMENT HEALTH CARE BENEFITS**

The road commission provides post retirement health care benefits to all employees who retire from the road commission. Any employee retiring after 7/1/89, who has completed at least ten years of service and is eligible for retirement will have \$150 per month contributed towards the employee and spouse coverage. Effective for retirees retiring after July 1, 1999 the commission contribution will be \$200 per month and effective July 1, 2003 \$250 per month. There were 24 employees receiving benefits with an approximate annual cost of \$46,800.

**NOTE H - PENSION PLAN**

Plan Description - Antrim County Road Commission participates in a defined benefit retirement plan administered by the Municipal Employee's Retirement System (MERS). The plan covers substantially all full-time employees.

The Municipal Employees Retirement System of Michigan (MERS) is a multiple-employer statewide public employee retirement plan created by the State of Michigan to provide retirement, survivor and disability benefits, on a voluntary basis to the State's local government employees in the most efficient and effective manner possible. As such, MERS is a non-profit entity which has the responsibility of administering the law in accordance with the expressed intent of the Legislature and bears a fiduciary obligation to the State of Michigan, the taxpayers and the public employees who are its beneficiaries.

The passage of HB-5525/Act No. 220, with enactment on May 28, 1996, allowed the members of MERS to vote on and determine if MERS should become an independent public corporation. The vote resulted in approval to become independent of State control and MERS began to operate as an independent public corporation effective August 15, 1996. MERS issues a financial report, available to the public, that includes financial statements and required supplementary information for the system. A copy of the report may be obtained by writing to MERS at 447 N. Canal Road, Lansing, Michigan 48917. The most recent report for which actuarial data was available was for the fiscal year ended December 31, 2004.

All full time county road union and administrative employees are eligible to participate in the system. Benefits vest after ten years of service. Union employees who retire at or after age 60 with 10 years credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 2.0 percent of the member's 5-year final average compensation per year of service. Administrative employees who retire at or after age 60 with 10 years credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 2.5 percent of the member's 3-year final average compensation per year of service. The system also provides death and disability benefits which are established by State Statute.

Participating county road employees are not required to contribute to the system. The county road is required to contribute the amounts necessary to fund the Michigan Municipal Employees Retirement System using the actuarial basis specified by statute.

Actuarial Accrued Liability - The actuarial accrued liability was determined as part of an actuarial valuation of the plan as of December 31, 2004. Significant actuarial assumptions used in determining the investment of present and future assets of 8.0%, (a) inflation, and (b) additional projected salary increases of 0.0% to 4.2% per year, depending on age, attributable to seniority/merit and (c) the assumption that benefits will increase 2.5% annually after retirement.

ANTRIM COUNTY ROAD COMMISSION  
NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
DECEMBER 31, 2005

**NOTE H - PENSION PLANS (CONTINUED)**

All entries are based on the actuarial methods and assumption that were used in the December 31, 2004 actuarial valuation to determine the annual employer contribution amounts. The entry age normal actuarial method was used to determine the entries at disclosure.

GASB 25 INFORMATION (as of 12/31/04)

Actuarial Accrued Liability:	
Retirees and beneficiaries currently receiving benefits	\$ 6,051,535
Terminated employees not yet receiving benefits	-0-
Current employees:	
Accumulated employee contributions including allocated investment income	165,182
Employer financed	<u>3,304,719</u>
Total Actuarial accrued liability	9,521,436
Net Assets Available for Benefits, at actuarial value (Market Value is 6,122,930)	<u>6,272,727</u>
Unfunded (over funded) actuarial accrued liability	<u>\$ 3,248,709</u>

GASB 27 INFORMATION (as of 12/31/04)

Fiscal year beginning	January 1, 2006
Annual required contribution (ARC)	\$ 304,116
Amortization factor used	0.053632

**Contributions Required and Contributions Made**

MERS funding policy provides for periodic employer contributions at actuarially determined rates that, expressed as percentages of annual covered payroll, are designed to accumulate sufficient assets to pay benefits when due. The normal cost and amortization payment for the fiscal year ended December 31, 2004 were determined using the entry age normal actuarial funding method. Unfunded actuarial accrued liabilities, if any, were amortized as a level percent of payroll over a period of 30 years. The following table provides a schedule of contribution amounts and percentages for recent years.

**Annual Pension Cost**

<u>Year Ended December 31,</u>	<u>Annual Pension Cost (APC)</u>	<u>Percentage Of APC Contributed</u>	<u>Net Pension Obligation</u>
2002	\$ 187,833	100%	-0-
2003	202,566	100%	-0-
2004	232,764	100%	-0-

ANTRIM COUNTY ROAD COMMISSION  
NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
DECEMBER 31, 2005

**NOTE H - PENSION PLANS (CONTINUED)**

The County Road Commission was required to contribute \$257,808 for the year ended December 31, 2005. Payments were based on contribution calculations made by MERS.

Actuarial Valuation Date <u>December 31</u>	Actuarial Value of Assets	Actuarial Accrued Liability (AAL)	Unfunded AAL (UAAL)	Funded Ratio	Covered Payroll	UAAL as a % Of Covered Payroll
2002	5,966,187	8,111,792	2,145,605	74%	1,375,388	156.0%
2003	6,135,137	8,581,612	2,446,475	71%	1,473,780	166.0%
2004	6,272,727	9,521,436	3,248,709	66%	1,431,107	227.0%

For actuarial valuation purposes, the actuarial value of assets is determined on the basis of a calculation method that assumes the fund earns the expected rate of return (8%), and includes an adjustment to reflect market value.

Actuarial assumptions for MERS valuations were revised for the 1993, 1997, 2000 and 2004 valuations. The funding method was changed to entry age normal for the 1993 valuation.

**NOTE I- RISK MANAGEMENT**

Antrim County Road Commission is a member of the Michigan County Road Commission Self-Insurance Pool established pursuant to the laws of the State of Michigan which authorize contracts between Municipal Corporations (inter-local agreements) to form group self-insurance pools.

The Pool was established for the purpose of making a self-insurance pooling program available which includes, but is not limited to, general liability coverage, vehicle liability coverage, claims administration, and risk management and loss control services pursuant to Michigan Public Act 138 of 1982.

The Antrim County Road Commission pays an annual premium to the Pool for property (buildings and contents) coverage, vehicle and equipment liability, bodily injury, property damage and personal injury liability. The Pool agreement provides that it shall be self-sustaining through member premiums and will purchase both specific and aggregate stop-loss insurance based upon limits determined by the Pool Board of Directors.

The road commission is also self-insured for worker's compensation as a member of the County Road Association Self Insurance Fund.

**NOTE J - LONG-TERM DEBT**

The long-term debt of the road commission is summarized as follows:

	Balance <u>01/01/2005</u>	Additions (Reductions)	Balance <u>12/31/2005</u>
Bonds Payable	\$ 810,000	\$ (195,000)	\$ 615,000
Compensated Absences	\$ 200,971	\$ 3,170	\$ 204,141
Total	<u>\$ 1,010,971</u>	<u>\$ (191,830)</u>	<u>\$ 819,141</u>

ANTRIM COUNTY ROAD COMMISSION  
NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
DECEMBER 31, 2005

**NOTE J - LONG-TERM DEBT (CONTINUED)**

The annual debt service requirements to maturity for bonds payable as of December 31, 2005 is summarized as follows:

The Michigan Transportation Fund Notes, Series 2003 were used for the purpose of renovation and reconstruction of the Mancelona garage.

Michigan Transportation Fund Notes, Series 2004

Date of Issue: July 1, 2004

Original Amount: \$ 995,000

<u>Interest Rate</u>	<u>Date of Maturity</u>	<u>Principal</u>	<u>Interest June 1</u>	<u>Interest December 1</u>	<u>Total</u>
1.50%	06/01/06	\$ 200,000	\$ 5,343	\$ 3,842	\$ 209,185
1.70%	06/01/07	\$ 205,000	\$ 3,843	\$ 2,100	\$ 210,943
2.00%	06/01/08	\$ 210,000	\$ 2,100	\$ -0-	\$ 212,100
		<u>\$ 615,000</u>	<u>\$ 11,286</u>	<u>\$ 5,942</u>	<u>\$ 632,228</u>

Compensated absences are for accumulated personal, sick and vacation days. At December 31, 2005 the total accumulated liability was \$204,141.

**NOTE K – PRIOR PERIOD ADJUSTMENT / ACCOUNTING CHANGE**

In the government wide financial statements the beginning balance as of January 1, 2005 of Net Capital Assets was increased by \$15,617,256 which has the effect of increasing Net Assets by the same amount. The adjustment was detailed as follows:

Adjustment to beginning infrastructure cost	\$ 22,353,159
Adjustment to beginning infrastructure accumulated depreciation	<u>(6,735,903)</u>
	<u>\$ 15,617,256</u>

The adjustment occurred because the Road Commission completed the GASB #34 conversion by capitalizing retroactively infrastructure from 1980 through 2002. The infrastructure for 2003 and 2004 had been accounted for in those respective years in accordance with GASB #34 provisions.

## **REQUIRED SUPPLEMENTAL INFORMATION**

ANTRIM COUNTY ROAD COMMISSION  
REQUIRED SUPPLEMENTARY INFORMATION  
STATEMENT OF REVENUES AND OTHER FINANCING SOURCES - BUDGET AND ACTUAL  
BUDGETARY COMPARISON SCHEDULE  
FOR THE YEAR ENDED DECEMBER 31, 2005

	Original Adopted Budget	Final Amended Budget	Actual	Variance With Final Budget
Licenses and Permits:				
Permits	\$ -	\$ -	\$ 43,653	\$ 43,653
Subtotal	-	-	43,653	43,653
Federal Aid:				
STP Funds	300,000	-	3,688	3,688
D Funds	500,000	-	1,006	1,006
Bridge Funds	333,000	263,000	215,921	(47,079)
Subtotal	1,133,000	263,000	220,615	(42,385)
State Aid:				
Engineering	10,000	10,000	10,000	-
Allocation	3,000,000	3,155,000	3,142,727	(12,273)
Snow Removal	300,000	332,000	332,067	67
Economic Development Funds	50,000	-	6,481	6,481
State Critical Bridge	-	-	40,485	40,485
Forest Road Funds	-	100,000	100,000	-
Subtotal	3,360,000	3,597,000	3,631,760	34,760
Contributions				
Townships	800,000	1,176,000	1,164,132	(11,868)
Other	-	-	40,973	40,973
Subtotal	800,000	1,176,000	1,205,105	29,105
Charges for Services:				
State Trunkline Maintenance	503,000	570,000	607,904	37,904
State Trunkline Non-Maintenance	-	-	32,856	32,856
Subtotal	503,000	570,000	640,760	70,760
Interest				
Interest Income	-	-	21,323	21,323
Other Revenue:				
Miscellaneous (1)	125,000	75,000	3,115	(71,885)
Gain on Sale of fixed Assets	-	-	30,597	30,597
Subtotal	125,000	75,000	33,712	(41,288)
Total Operating Revenue	\$ 5,921,000	\$ 5,681,000	\$ 5,796,928	\$ 115,928

(1) Budgeted Permits, Interest, Other - in total

See Notes to Financial Statements

ANTRIM COUNTY ROAD COMMISSION  
REQUIRED SUPPLEMENTARY INFORMATION  
STATEMENT OF EXPENDITURES - BUDGET AND ACTUAL  
BUDGETARY COMPARISON SCHEDULE  
FOR THE YEAR ENDED DECEMBER 31, 2005

	Original Adopted Budget	Final Amended Budget	Actual	Variance With Final Budget
Primary Road:				
Preservation-Structural Improvements	\$ 1,000,000	\$ 190,000	\$ 201,635	\$ (11,635)
Maintenance	950,000	975,000	1,032,103	(57,103)
Local Road:				
Preservation - Structural Improvements	1,200,000	1,615,000	1,513,002	101,998
Maintenance	1,400,000	1,540,000	1,670,649	(130,649)
Local Road Structure:				
Heavy Maintenance	-	-	291,204	(291,204)
State Trunkline Maintenance	503,000	570,000	605,929	(35,929)
State Trunkline Non-Maintenance	-	-	29,556	(29,556)
Equipment Expense - Net:				
Direct			917,154	
Indirect			476,062	
Operating			319,954	
Less:				
Equipment Rental			(1,587,113)	
(1)	<u>150,000</u>	<u>50,000</u>	<u>126,057</u>	<u>(76,057)</u>
Administrative Expense - Net:				
Administrative Expense			396,292	
Less:				
Overhead - State Trunkline			(60,493)	
Purchase Discounts and Handling Charges			(2,533)	
(1)	<u>310,000</u>	<u>325,000</u>	<u>333,266</u>	<u>(8,266)</u>
Capital Outlay - Net:				
Capital Outlay			167,681	
Less:				
Depreciation			(486,312)	
(1)	<u>150,000</u>	<u>50,000</u>	<u>(318,631)</u>	<u>(368,631)</u>
Debt Service:				
Principal	195,000	195,000	195,000	-
Interest	<u>12,200</u>	<u>12,200</u>	<u>12,147</u>	<u>53</u>
Total Expenditures	<u>\$ 5,870,200</u>	<u>\$ 5,522,200</u>	<u>\$ 5,691,917</u>	<u>\$ (169,717)</u>

See Notes to Financial Statements

## **SUPPLEMENTAL INFORMATION**



ANTRIM COUNTY ROAD COMMISSION  
ANALYSIS OF CHANGES IN FUND BALANCES  
FOR THE YEAR ENDED DECEMBER 31, 2005

	Primary Road Fund	Local Road Fund	County Road Commission	Total
Total Revenues and Other Financing Sources	\$ 1,906,714	\$ 3,203,037	\$ 687,177	\$ 5,796,928
Total Expenditures	<u>1,348,842</u>	<u>3,797,744</u>	<u>545,331</u>	<u>5,691,917</u>
Excess of Revenues Over (Under) Expenditures	<u>557,872</u>	<u>(594,707)</u>	<u>141,846</u>	<u>105,011</u>
Fund Balance - January 1, 2005	542,449	47,325	869,450	1,459,224
Optional Transfers	<u>(554,394)</u>	<u>554,394</u>	<u>-</u>	<u>-</u>
Fund Balance - December 31, 2005	<u>\$ 545,927</u>	<u>\$ 7,012</u>	<u>\$ 1,011,296</u>	<u>\$ 1,564,235</u>

See Notes to Financial Statements

ANTRIM COUNTY ROAD COMMISSION  
ANALYSIS OF REVENUES  
FOR THE YEAR ENDED DECEMBER 31, 2005

	Primary Road Fund	Local Road Fund	County Road Commission	Total
Licenses and Permits:				
Permits	\$ -	\$ 43,653	\$ -	\$ 43,653
Federal Aid:				
STP Funds	3,688	-	-	3,688
D Funds	1,006	-	-	1,006
Bridge Funds	-	215,921	-	215,921
State Aid:				
Engineering	5,880	4,120	-	10,000
Allocation	1,847,979	1,294,748	-	3,142,727
Snow Removal	33,755	298,312	-	332,067
Economic Development Funds	6,481	-	-	6,481
State Critical Bridge	-	40,485	-	40,485
Forest Road Funds	-	100,000	-	100,000
Contributions				
Townships	-	1,164,132	-	1,164,132
Other	-	40,973	-	40,973
Charges for Services:				
State Trunkline Maintenance	-	-	607,904	607,904
State Trunkline Non-Maintenance	-	-	32,856	32,856
Interest				
Interest Income	7,925	693	12,705	21,323
Other Revenue:				
Miscellaneous	-	-	3,115	3,115
Gain on Sale of fixed Assets	-	-	30,597	30,597
Total Revenue	<u>\$ 1,906,714</u>	<u>\$ 3,203,037</u>	<u>\$ 687,177</u>	<u>\$ 5,796,928</u>

See Notes to Financial Statements

ANTRIM COUNTY ROAD COMMISSION  
ANALYSIS OF EXPENDITURES  
FOR THE YEAR ENDED DECEMBER 31, 2005

	Primary Road Fund	Local Road Fund	County Road Commission	Total
Primary Road:				
Heavy Maintenance	\$ 201,635	\$ -	\$ -	\$ 201,635
Maintenance	1,032,103	-	-	1,032,103
Local Road:				
Heavy Maintenance	-	1,513,002	-	1,513,002
Maintenance	-	1,670,649	-	1,670,649
Local Road Structure:				
Heavy Maintenance	-	291,204	-	291,204
State Trunkline Maintenance	-	-	605,929	605,929
Sate Trunkline Non-Maintenance	-	-	29,556	29,556
Equipment Expense - Net	27,782	76,945	21,330	126,057
Administrative Expense - Net	87,322	245,944	-	333,266
Capital Outlay - Net	-	-	(318,631)	(318,631)
Debt Service				
Interest	-	-	12,147	12,147
Principal	-	-	195,000	195,000
Total Expenditures	<u>\$ 1,348,842</u>	<u>\$ 3,797,744</u>	<u>\$ 545,331</u>	<u>\$ 5,691,917</u>

See Notes to Financial Statements



**Thomas R. Zick CPA, P.C.**  
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REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE  
AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED  
IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

February 3, 2006

Board of County Road Commissioners  
Antrim County  
Mancelona, Michigan 49659

I have audited the component unit financial statements of the governmental activities and major fund of the Antrim County Road Commission, a Special Revenue Fund of the County of Antrim, Michigan, as of and for the year ended December 31, 2005 which collectively comprise the Antrim County Road Commission's basic financial statements, and have issued my report thereon dated February 3, 2006. I conducted my audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government and Auditing Standards, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing my audit, I considered Antrim County Road Commission's internal control over financial reporting in order to determine my auditing procedures for the purpose of expressing my opinion on the component unit financial statements and not to provide assurance on the internal control over financial reporting. My consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the component unit financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. I noted no matters involving the internal control over financial reporting and its operation that I consider to be material weaknesses. However, I noted other matters involving the internal control over financial reporting, which I have reported to management of Antrim County Road Commission in a separate letter dated February 3, 2006.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Antrim County Road Commission's component unit financial statements are free of material misstatement, I performed tests of its compliance with certain provisions of laws, regulations, grants, and contract agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of my audit and, accordingly, I do not express such an opinion. The results of my tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

This report is intended solely for the information and use of management, the Board of Road Commissioners, the Michigan Department of Treasury, and Michigan Department of Transportation and is not intended to be and should not be used by anyone other than these specified parties.

A handwritten signature in black ink, appearing to read "Thomas R. Zick, CPA P.C.", written in a cursive style.

THOMAS R. ZICK CPA, P.C.  
CERTIFIED PUBLIC ACCOUNTANT



**Thomas R. Zick CPA, P.C.**  
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## FINANCIAL AUDIT COMMENTS

February 3, 2006

Board of County Road Commissioners  
Antrim County  
Mancelona, Michigan 49659

In planning and performing my audit of the component unit financial statements of Antrim County Road Commission, for the year ended December 31, 2005, I considered its internal control structure in order to determine my auditing procedures for the purpose of expressing my opinion on the component unit financial statements and not to provide assurance on the internal control structure. However, I noted certain matters that I feel should be brought to your attention as follows:

There were several budgetary line items that were overspent in violation of PA 621. Those line items are detailed in Note B to the financial statements. In total the actual expenditures exceeded the budgeted amount by \$169,717.

There is not adequate segregation of duties in the accounting area. The individual who posts all journals and the general ledger also prepares checks and related disbursements journals, and also initiates all journal entries.

I recognize that with only two full time individuals working in the accounting area adequate segregation of duties is not only difficult but for all practical purposes impossible. The Board must recognize that all internal controls must be evaluated for cost effectiveness and at this point little can be done to increase the control without a considerable cost increase. The controls which could be added would have to be compared with the costs required to obtain those controls. By assigning the bank reconciliation procedures to another employee, considerable strengthening of internal accounting control has already occurred.

This report is intended solely for the information and use of the Antrim County Road Commission, its management, and the Michigan Departments of Treasury and Transportation and is not intended to be and should not be used by anyone other than these specified parties.

THOMAS R. ZICK CPA, P.C.  
CERTIFIED PUBLIC ACCOUNTANT